



# 5 Agriculture

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## KEY FINDINGS

1. Agricultural greenhouse gas (GHG) emissions in 2015 totaled 567 teragrams (Tg)<sup>1</sup> of carbon dioxide equivalent (CO<sub>2</sub>e)<sup>2</sup> in the United States and 60 Tg CO<sub>2</sub>e in Canada, not including land-use change; for Mexico, total agricultural GHG emissions were 80 Tg CO<sub>2</sub>e in 2014 (not including land-use change) (*high confidence*). The major agricultural non-CO<sub>2</sub> emission sources were nitrous oxide (N<sub>2</sub>O) from cropped and grazed soils and enteric methane (CH<sub>4</sub>) from livestock (*very high confidence, very likely*).<sup>3</sup>
2. Agricultural regional carbon budgets and net emissions are directly affected by human decision making. Trends in food production and agricultural management, and thus carbon budgets, can fluctuate significantly with changes in global markets, diets, consumer demand, regional policies, and incentives (*very high confidence*).
3. Most cropland carbon stocks are in the soil, and cropland management practices can increase or decrease soil carbon stocks. Integration of practices that can increase soil carbon stocks include maintaining land cover with vegetation (especially deep-rooted perennials and cover crops), protecting the soil from erosion (using reduced or no tillage), and improving nutrient management. The magnitude and longevity of management-related carbon stock changes have strong environmental and regional differences, and they are subject to subsequent changes in management practices (*high confidence, likely*).
4. North America's growing population can achieve benefits such as reduced GHG emissions, lowered net global warming potential, increased water and air quality, reduced CH<sub>4</sub> flux in flooded or relatively anoxic systems, and increased food availability by optimizing nitrogen fertilizer management to sustain crop yields and reduce nitrogen losses to air and water (*high confidence, likely*).
5. Various strategies are available to mitigate livestock enteric and manure CH<sub>4</sub> emissions. Promising and readily applicable technologies can reduce enteric CH<sub>4</sub> emissions from ruminants by 20% to 30%. Other mitigation technologies can reduce manure CH<sub>4</sub> emissions by 30% to 50%, on average, and in some cases as much as 80%. Methane mitigation strategies have to be evaluated on a production-system scale to account for emission tradeoffs and co-benefits such as improved feed efficiency or productivity in livestock (*high confidence, likely*).
6. Projected climate change likely will increase CH<sub>4</sub> emissions from livestock manure management locations, but it will have a lesser impact on enteric CH<sub>4</sub> emissions (*high confidence*). Potential effects of climate change on agricultural soil carbon stocks are difficult to assess because they will vary according to the nature of the change, onsite ecosystem characteristics, production system, and management type (*high confidence*).

*Note: Confidence levels are provided as appropriate for quantitative, but not qualitative, Key Findings and statements.*

<sup>1</sup> Excludes emissions related to land use, land-use change, and forestry activities.

<sup>2</sup> Carbon dioxide equivalent (CO<sub>2</sub>e): Amount of CO<sub>2</sub> that would produce the same effect on the radiative balance of Earth's climate system as another greenhouse gas, such as methane (CH<sub>4</sub>) or nitrous oxide (N<sub>2</sub>O), on a 100-year timescale. For comparison to units of carbon, each kg CO<sub>2</sub>e is equivalent to 0.273 kg C (0.273 = 1/3.67). See Box P.2, p. 12, in the Preface for more details.

<sup>3</sup> Estimated 95% confidence interval lower and upper uncertainty bounds for agricultural greenhouse gas emissions: -11% and +18% (CH<sub>4</sub> emissions from enteric fermentation) and -18% and +20% and -16% and +24% (CH<sub>4</sub> and N<sub>2</sub>O emissions from manure management, respectively; U.S. EPA 2018).



## 5.1 Introduction and Historical Context

Agricultural production is a fundamental activity conducted on 45% of the U.S. land area, 55% of Mexico's land area, and 7% of Canada's land area (World Bank 2016). Because of this vast spatial extent and the strong role that land management plays in how agricultural ecosystems function, agricultural lands and activities represent a large portion of the North American carbon budget. Accordingly, improved quantification of the agricultural carbon cycle, new trends in agriculture, and added opportunities for emissions reductions provide a critical foundation for considering the relationships between agriculture and carbon cycling at local, regional, continental, and global scales. More than 145 countries have specifically included agriculture in their targets and actions for mitigating climate change (FAO 2016), and agriculture has featured particularly prominently in recent target and action commitments made by developing countries to reduce greenhouse gas (GHG) emissions (Richards et al., 2015).

Conversion of vast native forest and prairie to agriculture across North America between 1860 and 1960 resulted in carbon dioxide (CO<sub>2</sub>) fluxes to the atmosphere from biota and soils that exceeded those from fossil fuel emissions over the same period (Houghton et al., 1983). Correspondingly, soil organic carbon (SOC) declined in many soils during the 50 years following conversion from native ecosystems to production agriculture (Huggins et al., 1998; Janzen et al., 1998; Slobodian et al., 2002). Crop yields and corresponding above- and below-ground biomass have steadily increased since the 1930s due to genetic and management innovations, which provide more organic input from which to build SOC (Johnson et al., 2006; Hatfield and Walthall 2015). This, coupled with improved input-use efficiencies may reduce GHG-emissions per unit yield (GHG intensity), with additional improvements possible through management optimization (Grassini and Cassman 2012; Pittelkow et al., 2015). Options include reducing tillage,

integrating perennials onto the landscape, reducing or eliminating bare-fallow land (i.e., land without living plants), adding cover crops, and enrolling lands in conservation easement programs. These options, originally proposed to control erosion, have potential co-benefits in terms of increased soil health, plant productivity, and soil carbon stabilization (Lehman et al., 2015). Conversely, returning lands previously enrolled in conservation easements (e.g., the Conservation Reserve Program [CRP] and other land set-aside efforts) to row-crop production, tillage, or aggressive harvesting of crop residues all risk degrading soil quality and exacerbating SOC loss. Of note is that the net results of land use and land management practices in an agricultural setting vary according to many factors, such as crop or production system type, soil type, climate, and the collection of practices at any given site. For example, many traditional practices followed by Indigenous people on tribal lands are based on an integrated approach to natural resource management and response to environmental change that may provide agricultural options uniquely suited to varied environmental settings (see Ch. 7: Tribal Lands, p. 303).

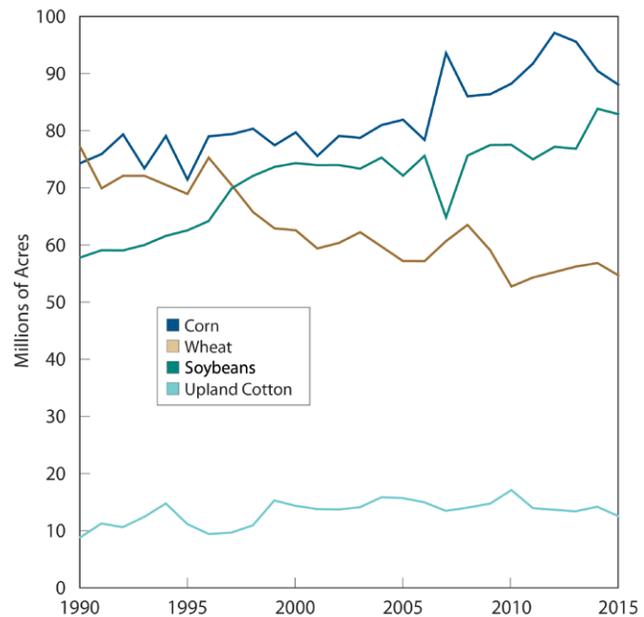
Agricultural land in the United States totaled 408.2 million hectares (ha) in 2014, of which 251 million ha were in permanent meadows and pastures, 152.2 million ha were in arable land, and 2.6 million ha were in permanent crops (FAOSTAT 2016). Compared with the distribution in 2007, these numbers reflect a 4.7 million ha decline in total agricultural lands, driven by declines in arable land and permanent crops but partially offset by a modest increase in permanent meadows and pastures. Although arable lands have been declining, the combined acreage of the four major crops (corn, wheat, soybeans, and cotton) has risen slightly, with increases in land planted in corn and soybeans and decreases in cotton and wheat (see Figure 5.1, p. 232). Despite the overall slight decline in agricultural land area, the value of U.S. agricultural production rose over the past decade as a result of increased production efficiency and higher prices (USDA 2017a; see also [www.ers.usda.gov](http://www.ers.usda.gov)). Canada has about 65 million ha of agricultural land, of which



about 46 million ha are arable, accounting for only about 7% of the country's total land area (FAOSTAT 2017). Prominent crops on Canada's arable lands include cereals (e.g., wheat, barley, and maize), oil-seeds (e.g., canola and soybeans), and pulses (e.g., peas and lentils). Natural and seeded pastures available for grazing in Canada make up about 20 million ha (Legesse et al., 2016). Agricultural land in Mexico makes up 107 million ha, of which 23 million ha are arable land, 2.7 million ha are permanent crops, and 81 million ha are permanent meadows and pastures (FAOSTAT 2017). Mexico's major crops are fruits, corn, grains, vegetables, and sugarcane.

## 5.2 Societal Drivers and Carbon Management Decisions

A number of social and economic factors drive CO<sub>2</sub> and other GHG emissions associated with agriculture (see Table 5.1, p. 233), including dietary preferences and traditions; domestic and global commodity markets; federal incentives for conservation programs; and technical capabilities for production, processing, and storage in different geographic regions. For example, policies and economic factors that influence bioenergy and biofuel feedstock production systems have diverse direct and indirect impacts on the carbon cycle as discussed later in this chapter and in Ch. 3: Energy Systems, p. 110. A biofuel's carbon footprint depends on the feedstock and its associated management as well as the efficiency of the eventual energy produced from the feedstock. Changes in the management of these social and economic factors can affect soil carbon sequestration and storage and agricultural GHG emissions. Another driver of changes in agricultural production systems is consumer demand for types of food (e.g., meat versus dairy versus vegetable) and provenance of food (e.g., grass-fed, organic, and local). Such influences can have both negative and positive effects on the carbon cycle in direct and indirect ways (see Box. 5.1, Food Waste and Carbon, p. 234). Decision support tools have been developed over the last decade to address agricultural impacts on climate and environmental drivers that play a role in the carbon cycle (for examples, see Ch.18:



**Figure 5.1. U.S. Planted Area for Corn, Wheat, Soybeans, and Upland Cotton, 1990 to 2015.** (1 acre = 0.404686 hectares). [Figure source: Adapted from U.S. Department of Agriculture Economic Research Service, baseline related historical data.]

Carbon Cycle Science in Support of Decision Making, p. 728).

## 5.3 Current State of the Agricultural Carbon Cycle

Agricultural land carbon storage and loss are the net result of multiple fluxes including plant photosynthetic uptake (i.e., atmospheric CO<sub>2</sub> capture by plants), ecosystem respiratory loss (i.e., carbon released as CO<sub>2</sub> from plants and soil organisms), harvested biomass removal either by grazing or cutting, input from additional feeds, enteric methane (CH<sub>4</sub>) production by livestock, and the return of manure by grazing animals or addition of manure or other carbon-rich fertilizer amendments to agricultural lands.

### 5.3.1 Perennial Systems

The most extensive perennial systems in North America are grasslands, pasture, and hayed lands (see Ch. 10: Grasslands, p. 399). Other perennial



**Table 5.1. Greenhouse Gas Fluxes from North American Agriculture  
(Teragrams of Carbon Dioxide Equivalent per Year)**

Emission Source	Canada <sup>a</sup>	United States <sup>b</sup>	Mexico <sup>c</sup>	Total by Source
Enteric Fermentation	25	166.5	43.3	234.8
Manure Management	8	84.0	25.7 <sup>f</sup>	117.7
Agricultural Soil Management	24 <sup>d</sup>	295.0	0	318.0
Rice Cultivation	0	12.3	0.2	12.5
Liming, Urea Application, and Others	3	8.7	7.5 <sup>g</sup>	19.2
Field Burning of Agricultural Residues	0	0.4	1.3	1.7
Crop Residues	NR <sup>e</sup>	NR	1.9	1.9
Total by Country <sup>h</sup>	60	566.9	79.9	705.8

#### Notes

a) Source: ECCC (2018); data for 2016.

b) Source: U.S. EPA (2018); data for 2015.

c) Source: FAOSTAT (2017); average data for 1990–2014.

d) Includes emissions from field burning of agricultural residues.

e) Not reported.

f) Includes manure applied to soils, manure left on pasture, and manure management.

g) Synthetic fertilizer.

h) As reported in source; may not match sum of individual emission categories due to rounding.

crops (i.e., crops growing and harvested over multiple years) of regional importance include tree crops (mostly fruit and nuts) and vineyards. Because many perennial fruit, nut, and vegetable systems generally are intensively managed, the type of management—such as cover crops and intercropping, irrigation and tillage, fertilizer use, and intensity of cultural activities—largely determines the carbon balance of these production systems. Additionally, biofuel feedstock crops, including perennial grasses and short-rotation woody crops, occupy a very small percentage of agricultural land area, but they have the potential to either sequester carbon or create a carbon debt, depending on the system and land use that the system replaced (e.g., Adler et al., 2007, 2012; Mladenoff et al., 2016). Although differences in net carbon and GHG balance do exist, perennial bioenergy crops generally increase soil carbon in lands converted from annual crops because below-ground carbon allocation (to roots) increases once the crops are established, even though the biomass is harvested for energy (Anderson-Teixeira et al., 2013; Valdez et al., 2017). However, managing perennials as biofuel crops often requires additional

nitrogenous fertilizer, which can increase nitrous oxide (N<sub>2</sub>O) emissions and reduce the associated mitigation potential (Johnson and Barbour 2016; see Ch. 3: Energy Systems, p. 110).

Perennial systems avoid the 4- to 8-month fallow period common among many annual row-crop systems (Drinkwater and Snapp 2007); therefore, perennial plants can use the sun's energy to drive photosynthesis outside the typical growing season (Baker and Griffis 2005), contributing to increased soil carbon sequestration as compared to annual systems (Sainju et al., 2014). In agricultural systems dominated by perennial plants, photosynthesis generally, but not always, exceeds ecosystem respiration, so on balance these ecosystems remove more CO<sub>2</sub> from the atmosphere than they contribute each year (Gilmanov et al., 2010). The total net amount of CO<sub>2</sub> exchanged between perennial systems and the atmosphere varies among regions, with net carbon loss occurring most often in drought-prone and desert systems (Liebig et al., 2012). In grazed ecosystems, better management practices, such as prescribed grazing, adaptive multipaddock grazing,



## Box 5.1 Food Waste and Carbon

Over the past decade, several analyses have pointed to the magnitude of carbon and greenhouse gas (GHG) emissions associated with food waste and food choices and described opportunities to help minimize GHG emissions by reducing food waste, changing diets, and mitigating agricultural emissions (FAO 2013; Foley et al., 2011; Gunders 2012; Gustavsson et al., 2011; Hall et al., 2009; Heller and Keoleian 2015; Hristov et al., 2013b; Parfitt et al., 2010; Vermeulen et al., 2012). Globally, about 1,300 teragrams (Tg) of food per year, or one-third of food produced for human consumption, is lost or wasted. This loss represents production on about 1.4 billion hectares (ha) of land, roughly 30% of the global

agricultural area (FAO 2013). On a per-person basis, food loss and waste in North America is 375 to 500 kilograms per year (FAO 2013; Garnett et al., 2013; Gustavsson et al., 2011; Heller and Keoleian 2015), and in the United States and Canada, most of the carbon lost to the atmosphere that is associated with this waste occurs during postprocessing (Bahadur et al., 2016; Porter et al., 2016; Smil 2012). Patterns of food waste in Mexico are less well documented. Public awareness; improved packaging techniques and materials; and improved coordination among producers, manufacturers, and retailers can reduce food waste and its associated carbon emissions (Garnett et al., 2013).

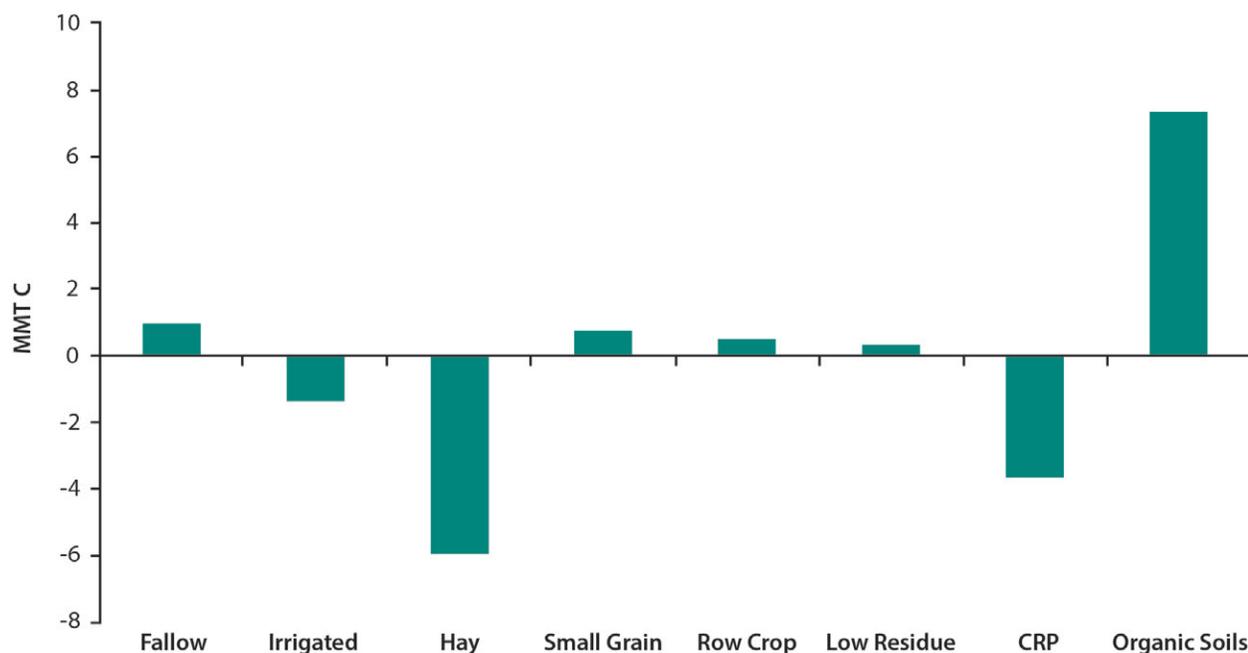
improved grass species and introduction of legumes, fertilization, and irrigation, generally will increase soil carbon sequestration (Conant et al., 2001; Teague et al., 2013). Estimates of the potential for U.S. pasture and hayed lands to sequester carbon (with improved management) vary, ranging from near 0 to 3 or more megagrams of carbon (Mg C) per hectare per year, with reasonable mean values of up to about 0.5 Mg C per hectare per year (Conant et al., 2001).

When productivity increases in agricultural systems, land managers frequently remove more aboveground biomass. In some cases, this increase in carbon removal by harvesting offsets the amount of carbon that would otherwise be sequestered, but the main driver of soil carbon sequestration is the production of belowground biomass that is not removed from the field. As a result, increased forage productivity often is associated with increased soil carbon sequestration (Allard et al., 2007; Ammann et al., 2007; Cong et al., 2014; Skinner and Dell 2016) because increased aboveground biomass normally is associated with increased belowground biomass. Initial conditions and ecosystem characteristics influence carbon sequestration potential. Depleted

soils likely will accumulate additional carbon, whereas soils in which carbon inputs and outputs are roughly equal will show no change or perhaps a net loss of carbon over time (Smith 2004). Grazed pastures typically sequester more soil carbon than hayed land (Franzluebbers and Stuedemann 2009; Franzluebbers et al., 2000; Senapati et al., 2014) because cutting can cause a greater initial reduction and slower recovery in photosynthetic uptake of carbon than grazing (Skinner and Goslee 2016). Perennial root systems also become active early and remain active late in the growing season and thus can take up and use reactive nitrogen before it is lost from the system. The capture and efficient use of nitrogen (e.g., nitrate and ammonia applied at the correct time and rates) can avoid nitrogen losses. As a result, N<sub>2</sub>O emissions for perennial systems are typically much lower than those for annual systems (Ma et al., 2000; Qin et al., 2004; Robertson and Vitousek 2009).

### 5.3.2 Annual Systems

As with perennial systems, carbon storage or loss in annually cropped lands is the net result of inputs from unharvested plant residue (especially below



**Figure 5.2. Soil Carbon Fluxes for Major Cropping Systems in the United States.** Values, in million metric tons of carbon (MMT C), are annual means from 2003 to 2007. Positive values represent net carbon emissions from the system to the atmosphere, and negative values represent net carbon emissions from the atmosphere to system. Categories are mutually exclusive, and not all cropped land is included. Category definitions are based on the majority land use over the 5-year time period. For example, if a land parcel was cropped with maize or soybeans for at least 3 out of the 5 years, it was placed in the row-crop category. Similarly, if a land parcel was crop free during the growing season for at least 3 years, it was placed in the fallow category. Key: CRP, U.S. Department of Agriculture Conservation Reserve Program. [Data source: Del Grosso and Baranski 2016.]

ground); root exudation and turnover; organic matter deposition; soil amendments such as manure; and losses from respiration, residue, leaching, soil organic matter mineralization (decomposition), and harvested biomass removal. In turn, these input and output pathways respond to previous and current land use, soil properties (e.g., soil type and depth), climate, and other environmental factors. Typically, annual cropping systems are managed intensively; as such, their associated carbon stocks are closely related to land management choices (e.g., tillage, crop and crop rotation, residue management, fertilizer and nutrient inputs, extent and efficiency of drainage, and irrigation and use of cover crops) and the duration of those practices.

Studies to date suggest that annually cropped mineral soils in the United States sequester a small

amount of carbon, but carbon emissions from cropped organic soils and a number of other farm management practices largely offset this benefit (Del Grosso and Baranski 2016; U.S. EPA 2016; see Figure 5.2, this page). Cropped organic soils (e.g., Histosols) comprise only a small portion (<1%) of overall U.S. cropland, but these organic soils can be a large source of atmospheric carbon on a per area basis. This carbon loss occurs because cropped organic soils commonly result from draining wetlands, which greatly enhances decomposition rates in these high-carbon soils that, historically, have been under water and relatively safe from decomposition. Reversion of these drained and cropped organic soils to wetlands or flooded rice production slows the soil carbon losses but also can result in increased CH<sub>4</sub> and N<sub>2</sub>O emissions, implying that water management can play a key role in the



net carbon and GHG balances (Bird et al., 2003; Deverel et al., 2016; Oikawa et al., 2017). However,  $N_2O$  does not necessarily increase with land-use conversion to paddy rice because there is evidence of  $N_2O$  uptake by recently converted upland crops to flooded rice (Ye and Horwath 2016). Other practices that tend to lead to carbon loss include leaving land fallow without vegetation, growing low-residue crops (e.g., cotton), and plowing intensively (USDA 2014). Conversely, several practices may increase soil carbon stocks, such as including hay and grass in annual crop rotations, growing cover crops, maintaining plant cover, reducing the fallow (vegetation-free) period by increasing cropping intensity especially on marginal land as encouraged by CRP, and possibly reducing tillage intensity (USDA 2014). This increase in soil carbon stocks can vary by ecosystem but is particularly prevalent where these practices are used on soils previously depleted of their original carbon stores.

Compared to perennial crops, annual crop systems tend to have higher nitrogen losses, including  $N_2O$  emissions. In addition, nitrogen fertilizer additions generally lead to increased  $CH_4$  emissions and decreased  $CH_4$  oxidation from soils, particularly under anoxic conditions or flooded soil systems such as rice (Liu and Greaver 2009).

### 5.3.3 Livestock Systems

The North American livestock sector currently represents a significant source of GHG emissions, generating  $CO_2$ ,  $CH_4$ , and  $N_2O$  throughout the production process. Livestock contributions to GHG emissions occur either directly (e.g., from enteric fermentation and manure management) or indirectly (e.g., from feed-production activities and conversion of forest into pasture or feed crops).

#### Enteric Fermentation

Methane and  $CO_2$  are natural end-products of microbial fermentation of carbohydrates and, to a lesser extent, amino acids in the rumen of ruminant animals and the hindgut of all farm animals. Methane is produced in strictly anaerobic conditions by highly specialized methanogenic microbes. In

ruminants, the vast majority of enteric  $CH_4$  production occurs in the rumen (i.e., the largest compartment of the ruminants' complex stomach); rectal emissions account for about 3% of total enteric  $CH_4$  emissions (Hristov et al., 2013b). Methanogenic microbes inhabit the digestive system of many monogastric and nonruminant herbivore animals (Jensen 1996). In these species,  $CH_4$  is formed by processes like those occurring in the rumen and is similarly increased by intake of fibrous feeds. Summarizing published data, Jensen (1996) estimated that a 100-kg pig produces about 4.3% of the daily  $CH_4$  emissions of a 500-kg cow. Nonruminant herbivore animals such as horses consume primarily fibrous feeds and emit greater amounts of  $CH_4$  than nonruminant species that consume primarily nonfibrous diets, but a horse's  $CH_4$  production per unit of body weight is still significantly less than that of ruminants. Wild animals, specifically ruminants (e.g., bison, elk, and deer), also emit  $CH_4$  from enteric fermentation in their complex stomachs or the lower gut. The current contribution of wild ruminants to global GHG emissions is relatively low (Hristov 2012).

The U.S. Environmental Protection Agency (EPA) reports that  $CH_4$  emissions from enteric fermentation and manure management amounted to about 232.8 teragrams (Tg) per year  $CO_2e$  (functionally equivalent to 63.5 Tg C) in 2015, with an additional 17.7 Tg per year  $CO_2e$  (4.8 Tg C) as  $N_2O$  emitted from manure management (U.S. EPA 2018). Combined, these emissions represented 3.8% of total U.S. GHG emissions. About 97% of the enteric fermentation and 57% of the  $CH_4$  emissions from manure management were from beef and dairy cattle; 78% of the  $N_2O$  emissions from manure management also were attributed to beef and dairy cattle. These estimates are derived from a "bottom-up" approach that begins with estimates of emissions on a per-animal basis and multiplies those estimates over total relevant numbers of animals. "Top-down" approaches, based on measurements of changes in GHG concentrations over large areas and inferences about the sources of those changes, yield different estimates for  $CH_4$  emissions. Combining



satellite data and modeling, several studies proposed that livestock emissions may range from 40% to 90% greater than EPA estimates (Miller et al., 2013; Wecht et al., 2014). There is more uncertainty in predicting CH<sub>4</sub> emissions from manure, partially because these emissions depend heavily on the particular manure handling system and temperature. The sources of discrepancy between the top-down and bottom-up approaches need to be identified to derive accurate estimates for both total and livestock CH<sub>4</sub> emissions in North America (NASEM 2018).

There is no disagreement, however, that cattle are a significant source of CH<sub>4</sub> emissions. Based on U.S. EPA (2018) estimates, CH<sub>4</sub> emissions from cattle make up 25.9% of total U.S. CH<sub>4</sub> emissions if only enteric emissions are counted, or 36.2% if emissions from manure management are included. In a national life cycle assessment of fluid milk, 72% of GHG emissions associated with milk production occurred on the farm, with 25% being from enteric CH<sub>4</sub> fermentation. The remaining 28% was associated with processing, packaging, distribution, retail, and consumers (Thoma et al., 2013). A similar life cycle assessment of beef indicates that 87% of GHG emissions associated with beef are from cattle production, with only 13% resulting from post-farm processes (Asem-Hiablie et al., 2018). Similar to ruminants, animal production is the main contributor of GHG emissions in the swine industry. A life cycle assessment of the U.S. pork industry (Thoma et al., 2011) reported the following breakdown of emission contributions for each stage of the production cycle: 9.6%, sow barn (including feed and manure management); 52.5%, nursery-to-finish (including feed and manure handling); 6.9%, processing (including 5.6% for processing and 1.3% for packaging); 7.5%, retail (e.g., electricity and refrigerants); and 23.5%, the consumer (e.g., refrigeration, cooking, and CH<sub>4</sub> from food waste in landfills). Major sources of GHG emissions in the poultry industry differ depending on the type of production. For broilers (i.e., meat-producing birds), feed production contributes 78% of the emissions; direct on-farm energy use, 8%; post-farm processing and transport of meat, 7%; and manure

storage and processing, 6%. For layers (i.e., egg-producing birds), feed production contributes 69% of emissions; direct on-farm energy use, 4%; post-farm processing and transport, 6%; and manure storage and processing, 20% (MacLeod et al., 2013).

### **Manure Management**

Manure can be a major source of GHG emissions, depending on the type of livestock. For ruminants, manure emissions normally are less than those from enteric production, but for nonruminants, manure is the major source of GHG emissions. Microbial activity breaks down organic carbon in manure, releasing both CH<sub>4</sub> and CO<sub>2</sub>, and the amount of each produced is related to oxygen availability. Much of the carbon in manure eventually ends up in the atmosphere in one of these two forms, and because CH<sub>4</sub> is a more powerful GHG than CO<sub>2</sub>, converting this biogenic carbon to CO<sub>2</sub> would be beneficial.

Methane emissions from all manure produced and handled in the United States were estimated to be 66.3 Tg CO<sub>2</sub>e in 2015 (U.S. EPA 2018). These emissions occur in the housing facility, during long-term storage, and during field application (see Table 5.2, p. 238). The housing facility usually is a relatively small source. Manure lying on a barn floor or open-lot surface is exposed to aerobic conditions where CH<sub>4</sub> emissions are low (IPCC 2006; USDA-ARS 2016). Manure deposited by grazing animals also is exposed to aerobic conditions, with CH<sub>4</sub> emissions similar to those from a barn floor or open lot. When manure in the housing facility is allowed to accumulate in a bedded pack up to a meter deep, anaerobic conditions develop, leading to greater CH<sub>4</sub> emissions (IPCC 2006).

Long-term storage normally is the major source of carbon emissions from manure (see Table 5.2). Liquid or slurry manure typically is stored for 4 to 6 months prior to cropland application. During storage, anaerobic conditions are maintained in which CH<sub>4</sub> formation and emission rates are largely controlled by manure temperature (IPCC 2006; USDA-ARS 2016). Longer storage periods

**Table 5.2. Estimated Methane Emissions from Livestock Manure Sources in the United States**

Species	Portion Lost from Each Farm Source (%) <sup>a</sup>			Total Emissions <sup>b</sup> (Teragrams of Carbon Dioxide Equivalent)
	Housing Facility	Long-Term Storage	Field Application and Grazing	
Dairy Cattle	15 to 20	70 to 80	5 to 10	34.8
Swine	10 to 15	80 to 90	1	24.6
Poultry	45 to 55	45 to 55	1	3.4
Beef Cattle	10 to 15	15 to 20	60 to 70	3.1
Horses	5	35	60	0.2
All Other	5	35	60	0.1
Total	15 to 18	70 to 80	5 to 10	66.3

**Notes**

a) Estimated from emissions factors (IPCC 2006) and experience with the Integrated Farm System Model (USDA-ARS 2016) and assumed common manure management practices for each species.

b) From U.S. EPA (2018); 2015 emissions data.

will produce greater emissions. Manure solids can float to the surface, particularly in slurry manure, where a crust is formed. This natural crust can reduce storage CH<sub>4</sub> emissions by 30% to 40% (IPCC 2006; USDA-ARS 2016). Solid manure may be stored up to several months in a stack with or without active composting. This type of storage maintains more aerobic conditions, which reduce CH<sub>4</sub> emissions.

Following storage, manure typically is applied to cropland as a nutrient source for plant growth. During unloading from storage and field application, any CH<sub>4</sub> remaining in the manure is released. These emissions are small compared to those from other sources. Following application of the manure spread onto the soil in a thin layer, aerobic conditions suppress further CH<sub>4</sub> production. Manure also may be incorporated into the soil so that any CH<sub>4</sub> produced is oxidized and consumed (Le Mer and Roger 2001). Thus, optimizing the timing, quantity, and incorporation of manure applications with plant productivity and growth patterns and needs can reduce the associated CH<sub>4</sub> and N<sub>2</sub>O emissions.

## 5.4 Indicators, Trends, and Feedbacks

### 5.4.1 Trends in Acres Cultivated, Soil Carbon, and Overall Emissions

The *First State of the Carbon Cycle Report* (CCSP 2007) showed total agricultural and grazing lands in North America (e.g., cropland, pasture, rangeland, shrub lands, and arid lands) accounting for 17% of global terrestrial carbon stocks. Most of this carbon pool existed within soils; less than 5% resided in cropland vegetation. More recent data estimate that the annual U.S. soil carbon sequestration rate decreased between 1990 and 2013, primarily due to changes in land use and variability in weather patterns. Worth noting are the large interannual fluctuations in the size of the mineral soil CO<sub>2</sub> sink (USDA 2016). The major non-CO<sub>2</sub> emissions from U.S. agriculture in 2013 were N<sub>2</sub>O from cropped and grazed soils (44% of U.S. N<sub>2</sub>O emissions) and enteric CH<sub>4</sub> from livestock (28% of U.S. CH<sub>4</sub> emissions). In 2015, the major non-CO<sub>2</sub> emissions from U.S. agriculture were N<sub>2</sub>O from agricultural soil management (52% of all agricultural emissions, or 4.4% of all U.S. GHG emissions) and enteric CH<sub>4</sub>



from livestock (29% of agricultural emissions, or 2.5% of all U.S. GHG emissions). Combined with forestry, the agricultural sector contributed to a total net carbon sequestration of 270 Tg CO<sub>2</sub>e in 2013 (USDA 2016), while total agricultural GHG emissions (excluding land use, land-use change, and forestry activities) amounted to 567 Tg CO<sub>2</sub>e in 2015 (U.S. EPA 2018).

Agricultural GHG emissions in North America were 706 Tg CO<sub>2</sub>e in 2014 and 2015 (Table 5.1, p. 233), including 567 Tg CO<sub>2</sub>e in the United States (excluding emissions from land use, land-use change, and forestry; U.S. EPA 2018), 59.0 Tg CO<sub>2</sub>e in Canada, and 79.9 Tg CO<sub>2</sub>e in Mexico (Table 5.1). Agricultural non-CO<sub>2</sub> emissions were primarily N<sub>2</sub>O from cropped and grazed soils and CH<sub>4</sub> from enteric fermentation in livestock. In 2014 and 2015, North America's major sources and annual rates of GHG emissions (in CO<sub>2</sub>e) included: agricultural soil management (318.0 Tg), enteric fermentation (234.8 Tg), manure management (117.7 Tg), and rice cultivation (12.5 Tg; Table 5.1). Trends that drive North American GHG emissions from agriculture include changes in five areas: 1) the amount of nitrogen fertilizer applied, which correlates with land area planted in corn, cotton, and wheat (USDA 2016); 2) the number of ruminants, especially beef cattle and dairy cows because they produce large quantities of enteric and manure CH<sub>4</sub>; 3) trends in human diet choices, which drive changes in land use, numbers of livestock, and volumes of inputs like fertilizer; 4) area of agricultural land opened by clearing forest, which converts large amounts of carbon in plants and soils to CO<sub>2</sub>; and 5) the amount of food wasted, which leads to CH<sub>4</sub> emissions from landfills and also drives additional production with associated GHG emissions (e.g., Hall et al., 2009). Overall, actively managed agricultural lands have a strong capacity to reduce GHG emissions to the atmosphere and take up and store carbon. Varying management options thus could lead to substantial reductions in emitted CO<sub>2</sub> and CH<sub>4</sub> and sequester significant amounts of carbon.

According to the U.S. 2012 Agricultural Census, 370 million ha were classified as farmland (see Table 5.3, p. 240). Such lands declined by 3.1 million ha between 2007 and 2012 (USDA-NASS 2012). Out of the converted croplands, 18% changed to nonagricultural uses (e.g., urban growth and transportation); another 3% reverted to forest; and the remaining 79% were used for other types of agricultural land, primarily pastures (USDA-NRCS 2015). The conversion of farmland to other uses appears to have slowed compared with the period from 2002 to 2007, when greater than 9.6 million ha of farmland were converted to other uses (USDA-NASS 2012). In 2012, 19% of the total 786.8 million ha in the contiguous 48 states, Hawai'i, Puerto Rico, and the U.S. Virgin Islands was classified as cropland, 1% as CRP, 6% as pastureland, and 21% as rangeland (USDA-NRCS 2015).

Similar to these trends in North America, global GHG emissions from large ruminants, such as beef and dairy cattle, are about seven times greater than emissions from swine or poultry (Gerber et al., 2012). Dairy production systems, however, are considerably more efficient than beef systems. As an example, Eshel et al. (2014) estimated, using a full life cycle assessment, that GHG emissions per human-edible megacalorie (MCal) were 9.6 kg CO<sub>2</sub>e for beef versus 2 for pork, 1.71 for poultry, and 1.85 for dairy. Similarly, GHG emissions per kg of human-edible protein were 214 kg CO<sub>2</sub>e for beef, 42 for pork, 20 for poultry, and 32 for dairy (Eshel et al., 2014).

U.S. cattle inventories have fluctuated during the last several decades from a peak of over 130 million heads (both beef and dairy) in the 1970s to a low of 88.5 million in 2014. Cattle numbers increased to 89 million in 2015 and an estimated 92 million in 2016 (USDA-NASS 2016). According to the 2016 inventory, there were 30.3 million beef cows, 9.3 million dairy cows, 19.8 million heifers weighing 227 kg or more, 16.3 million steers at 227 kg or more, 14 million calves under 227 kg, and 2.1 million bulls. Beef and dairy cows, because of their high feed consumption and higher-fiber diets, are the largest emitters of enteric CH<sub>4</sub>, producing about 95 and



**Table 5.3. United States Agricultural Lands by Sector and Percentage of Cropland Reportedly Managed with Conservation Practice and Distribution of Crops and Managements<sup>a</sup>**

Land	Acreage (Million Hectares)	No Till (%) <sup>b</sup>	Other Conservation Tillage (%)	Cover Crop	Conservation Easement
Total Agricultural Lands 2012	370.1				
Cropland <sup>c</sup>	157.7	24	19.67	2.41	3.38
Pasture	49	NA <sup>d</sup>			
Rangeland (Includes Federal and Nonfederal Lands)	246.7				
Conservation Reserve Program	1.5				
Crop	Acreage (Million Hectares)	Percentage of Cropland	Managed Under No Till or Strip Till (%) <sup>e</sup>		
Corn	38.3	24.3	31		
Soybeans	30.8	19.5	46		
Wheat	19.8	12.6	33		
Cotton	3.8	2.4	43		
Sorghum	1.1	1.6	NA		
Rice	1.1	0.7	NA		
Hay <sup>f</sup>	22.8	14.4	NA		

**Notes**

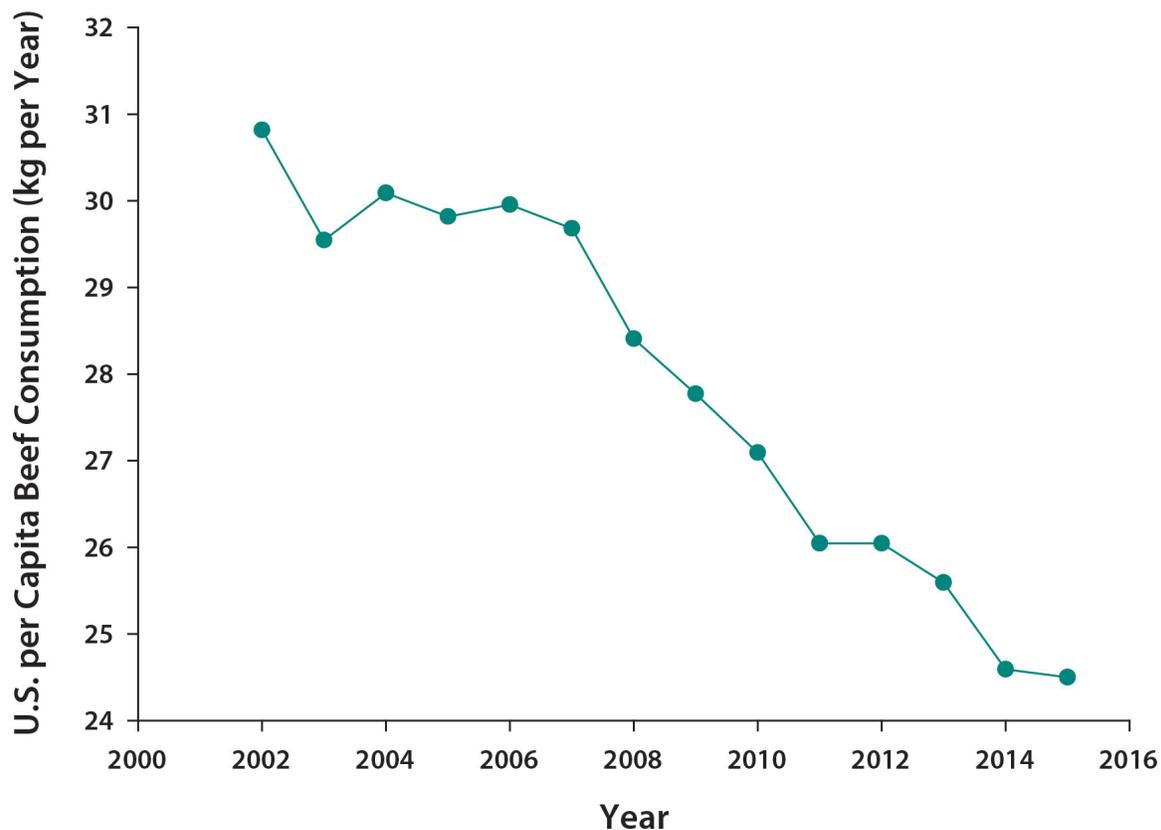
- a) The percentage of no-tilled land does not imply that these lands are managed in a long-term, no-till system.
- b) Duration of no-till practice is not available; this value does not necessarily reflect a continuous practice.
- c) USDA-NASS (2012).
- d) Not applicable.
- e) Wade et al. (2015).
- f) USDA-NRCS (2015).

146 kg CH<sub>4</sub> per head per year, respectively; emissions from feedlot cattle fed high-grain diets are considerably less at 43 kg per year per head (U.S. EPA 2018). Increased cattle productivity has resulted in increased feed efficiency and decreased enteric CH<sub>4</sub> emission intensity (i.e., CH<sub>4</sub> emitted per unit of milk or meat). As an example, the estimated CH<sub>4</sub> emission intensity for the U.S. dairy herd has decreased from 31 g per kg milk in 1924 to 14 g per kg in 2015 (Global Research Alliance on Agricultural Greenhouse Gases 2015).

Cattle inventories in Canada have fluctuated annually, but long-term trends are relatively stable—about 12 million heads in January 2016, down

slightly from a peak in 2005 (Statistics Canada 2016). Beef cattle account for more than 80% of these animals. In recent decades, improvements in management efficiency have led to a decline in GHG emissions per unit of livestock product. For example, estimated emissions per kilogram of liveweight beef leaving the farm declined from 14 kg CO<sub>2</sub>e in 1981 to 12 kg CO<sub>2</sub>e in 2011 (Legesse et al., 2016).

U.S. beef consumption has been declining steadily over the past decade (see Figure 5.3, p. 241) while consumption of dairy products has been increasing (see Figure 5.4, p. 242). The previously mentioned life cycle assessment analyses that found greater

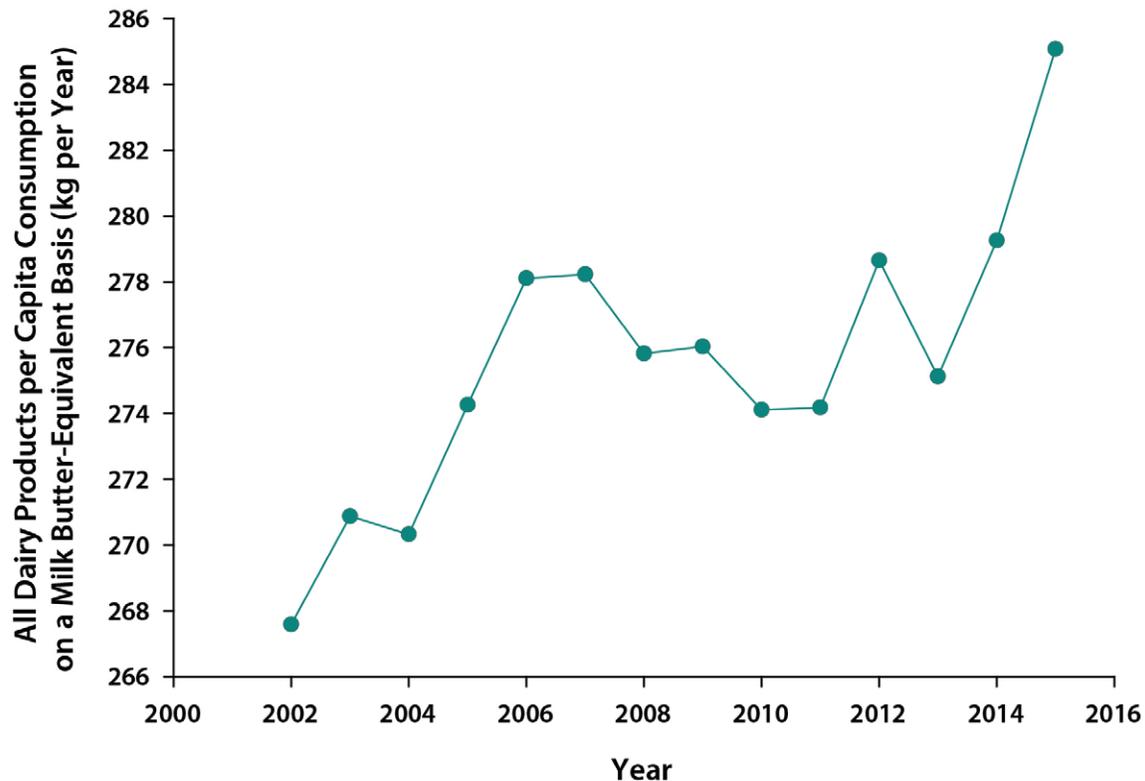


**Figure 5.3. U.S. per Capita Beef Consumption.** [Data sources: U.S. Department of Agriculture (USDA) National Agricultural Statistics Service and USDA Economic Research Service.]

carbon efficiency of dairy versus beef suggest that this trend should translate to lower emissions from the livestock sector. Most of the beef and veal consumed in the United States was domestically produced (about 86% in 2015; 18.6% of imported beef was from Canada), while about 9.6% of beef produced in the United States in 2015 was exported to other countries. Fluid milk consumption per capita has been decreasing—from about 89 kg per year in 2000 to 71 kg per year in 2015, while consumption of cheese, butter, and yogurt, most of which is domestically produced, has been steadily increasing. As in the United States, per capita consumption of livestock products in Canada also has declined in recent decades. For example, beef and fluid milk consumption decreased from 39 kg of beef per capita

in 1980 to 24 kg in 2015 (Agriculture and Agri-Food Canada 2016) and from 90 liters of fluid milk per capita in 1996 to 71 liters in 2015 (Government of Canada 2016).

The strong influence of these carbon-intensive food consumption patterns on the global carbon cycle highlights the challenge of assigning emissions to a particular country. As mentioned previously, 2.5% of beef consumed in the United States is imported from Canada. Most inventories assign these emissions to the country where production occurs, but a main lever that could influence GHG emissions associated with this production rests, in this case, with the United States, because demand is a strong driver of supply and production.



**Figure 5.4. U.S. per Capita Total Consumption of Dairy Products.** [Data sources: U.S. Department of Agriculture (USDA) National Agricultural Statistics Service and USDA Economic Research Service.]

### 5.4.2 Climate Change Effects and Feedbacks on Carbon

Climate change, including changes in temperature, precipitation, and the frequency of extreme events, could alter the productivity of agricultural systems through its effects on plant and animal growth as well as carbon sequestration and storage by influencing soil respiration and plant allocation to soil carbon. Climate change also could have an indirect effect on enteric  $\text{CH}_4$  emissions (i.e., from ruminant animals) and directly influence manure and soil-derived  $\text{CH}_4$  emissions through temperature increases. The effect on enteric emissions is through increased or decreased feed (i.e., dry matter) intake; projected increased ambient temperatures can decrease dry matter intake and thus proportionally reduce enteric  $\text{CH}_4$  emissions. As an example, the average maximum temperature

for the northeastern United States is projected to increase  $6.5^\circ\text{C}$  by 2100 (projected by Representative Concentration Pathway 8.5, a high-emissions scenario). This temperature increase is expected to decrease dry matter intake of dairy cows in the region by an additional 0.9 kg per day due to heat stress (Hristov et al., 2017a). This decreased intake will amount to a reduction in daily enteric  $\text{CH}_4$  emissions of about 17 g per cow. If this reduction is extrapolated over 365 days and 1.4 million cows in the northeastern United States, the increased temperature will lead to a decrease in enteric  $\text{CH}_4$  emissions from dairy cows of about 8.7 metric tons per year, but the net effect on  $\text{CO}_2\text{e}$  per kg of product depends on the effect of temperature on productivity. In contrast, increased temperatures are expected to increase manure  $\text{CH}_4$  emissions. The microbial decomposition of manure, producing



CH<sub>4</sub>, is sensitive to temperature, so the projected climate changes suggest an increase in emissions of about 4% by midcentury and 8% by 2100 (Rotz et al., 2016).

Climate change effects on soil carbon sequestration will involve a balancing act between the impacts of elevated CO<sub>2</sub>, higher temperatures, and either increasing or decreasing precipitation depending on the region under consideration. Elevated CO<sub>2</sub> and increased precipitation are expected to increase carbon inputs into systems and increase their potential to sequester carbon, whereas higher temperatures are expected to increase ecosystem respiration. Also, yields of major crops (corn, soybeans, wheat, and rice) are predicted to decline as global temperature increases (Zhao et al., 2017). Reduced precipitation or soil moisture along with the drying effects of warming would be expected to decrease plant production and carbon inputs in most upland systems. In unmanaged ecosystems, limited nitrogen availability could constrain the positive effects of elevated CO<sub>2</sub> on plant growth (Norby et al., 2010; Thornton et al., 2007), although in managed pasture and hayland systems, fertilization would be expected to overcome such constraints. Tubiello et al. (2007) suggested that the balance between competing pressures would result in greater crop yields in temperate regions compared with those in semiarid and tropical regions. However, several analyses suggest that increased atmospheric CO<sub>2</sub> will increase soil CO<sub>2</sub> respiration by almost as much as the stimulation of inputs, resulting in little net change in soil carbon pools (Dieleman et al., 2012; Todd-Brown et al., 2014; van Groenigen et al., 2014). Because the potential effects of climate on soil carbon sequestration could be relatively small in most North American agricultural systems, at least compared with the large changes expected in the Arctic (Todd-Brown et al., 2014; see Ch. 11: Arctic and Boreal Carbon, p. 428), management is projected to have a greater effect on carbon sequestration than will changes in climate (Álvaro-Fuentes and Paustian 2011; Lugato and Berté 2008).

## 5.5 Agriculture's Impact on Atmospheric CO<sub>2</sub>

The 2018 EPA inventory (U.S. EPA 2018) attributed 567 Tg CO<sub>2</sub>e to the agricultural sector for 2015 (excluding emissions related to land use, land-use change, and forestry activities), accounting for 8.5% of total U.S. emissions.<sup>4</sup> This proportion reflects a small increase since 1990, primarily due to increased CH<sub>4</sub> emissions from manure management. Nitrous oxide emissions from agricultural soil management were the largest sources of GHGs at 295 Tg CO<sub>2</sub>e, and these emissions, largely due to synthetic nitrogen fertilizer applications, accounted for 77.7% of all U.S. N<sub>2</sub>O emissions. Other sources primarily included enteric fermentation (166.5 Tg CO<sub>2</sub>e), manure management (66.3 Tg CO<sub>2</sub>e and 17.7 Tg CO<sub>2</sub>e as CH<sub>4</sub> and N<sub>2</sub>O, respectively), rice cultivation (12.3 Tg CO<sub>2</sub>e), field burning (0.4 Tg CO<sub>2</sub>e), and CO<sub>2</sub> emissions from urea fertilization and liming (4.9 and 3.8 Tg CO<sub>2</sub>e, respectively). Within the enteric fermentation emissions, beef cattle accounted for 70.9% and dairy cattle 25.6%. Worth noting is that these numbers have been relatively stable since 1990 even though production of beef and dairy products has increased. Agricultural croplands remaining as cropland in the United States (i.e., not converted to or from other land uses) represent a small sink sequestering an estimated 0.1% of the CO<sub>2</sub>e removed from the atmosphere by land use, land-use change, and forestry activities (U.S. EPA 2018). As noted previously, agricultural practices that remove CO<sub>2</sub> from the atmosphere include conversion from cropland to permanent pastures or hay production, reduction in acreage managed with summer fallow, adoption of conservation tillage practices, and increased applications of manure or sewage sludge. Overall, SOC increases in croplands remaining cropland and croplands converted to grasslands collectively offset losses caused by recent conversions of long-term grassland to cropland

<sup>4</sup> Estimated 95% confidence interval lower and upper uncertainty bounds for agricultural GHG emissions: -11% and +18% (CH<sub>4</sub> emissions from enteric fermentation) and -18% and +20% and -16% and +24% (CH<sub>4</sub> and N<sub>2</sub>O emissions from manure management, respectively; U.S. EPA 2018).



(U.S. EPA 2015, 2016, 2018; see also Ch. 12: Soils, Section 12.5.1, p. 484).

In Canada, agricultural soils (55.2 million ha) contain about 4.1 petagrams (Pg) C (0- to 30-cm soil depth) and 5.5 Pg C (0- to 100-cm soil depth), as calculated from the Canadian Soil Information Service National Soil Database and reported in Ch. 12: Soils, p. 469. As of 2013, Canadian agricultural land removed 11 Tg CO<sub>2</sub> per year, which would counter about 2% of the total Canadian national GHG emissions (ECCC 2018). The reduction was attributed to decreased summer fallow and increased adoption of no-till practices in Canadian prairies. However, this value is starting to decline (e.g., down from 13 Tg CO<sub>2</sub> in 2005) because changes in SOC stocks and fluxes tend to approach equilibrium at some point after a change in conditions.

### 5.5.1 Impact of Management Practices

#### Croplands

Most cropland carbon stocks are in the soil and reflect management history and practices that increase or decrease soil carbon stocks. Integration of practices that can increase soil carbon stocks include 1) maintaining land cover with vegetation (e.g., use of deep-rooted perennials, elimination of summer fallow, and inclusion of cover crops in annual systems); 2) protecting the soil from erosion (e.g., reduced or no tillage and residue cover); and 3) improving nutrient management (Srinivasarao et al., 2015; Swan et al., 2015). The magnitude and longevity of carbon stock changes have strong environmental and regional differences that are subject to subsequent changes in management practices. Conversely, practices that convert lands from perennial systems, such as converting retired or other lands to row crops, consistently show release of stored carbon back to the atmosphere (Gelfand et al., 2011; Huang et al., 2002). Other management practices with the potential to release stored carbon are inadequate return of crop residues (e.g., Blanco-Canqui and Lal 2009), aggressive tillage (Conant et al., 2007), over application of nitrogen fertilizer, and burning of crop residue (Robertson and Grace 2004; Wang et al., 2011).

The timescale for carbon storage in soils is a critical factor for GHG mitigation. Numerous estimates of the rates and potential magnitude of long-term soil carbon accumulation, storage, and sequestration related to management have been reviewed and presented (e.g., Minasny et al., 2017; Paustian et al., 2016; Sperow 2016; Stockmann et al., 2013; Swan et al., 2015). Management practices that increase carbon inputs include planting high-residue crops and returning crop biomass to the soil; minimizing or eliminating summer fallow (particularly bare fallow); adding cover crops to reduce winter fallow; extending and intensifying cropping rotations (e.g., double-cropping or relay cropping and adding forage perennials); retiring marginal lands to perennials; and adding perennials in buffer strips, field borders, filter strips, grassed waterways, vegetative barriers, and herbaceous wind barriers (e.g., Mosier et al., 2006; Paustian et al., 2016; Sainju et al., 2010; Sperow 2016). Swan et al. (2015) estimated carbon storage rates of 0.42 to 0.95 Mg C per hectare per year among conservation practices that shift to perennials (e.g., retiring marginal land or planting perennials as barriers or borders), while inclusion of cover crops was estimated to accrue 0.15 to 0.27 Mg C per hectare per year. Practices that eliminate summer fallow can increase SOC directly by increasing carbon input or modifying microclimate (i.e., temperature and water), a practice that can decrease mineralization rates by reducing temperature and water content (Halvorson et al., 2002; Sainju et al., 2015).

Numerous publications have reported that no-tillage practices store more carbon in soil than those using conventional tillage (e.g., Paustian et al., 2016; Sperow 2016; West and Post 2002). Conversely, others have disputed this claim, especially when including soil carbon measurements deeper than 30 cm (e.g., Baker et al., 2007; Luo et al., 2010; Powlson et al., 2014; Ugarte et al., 2014). No-tillage and other conservation practices were developed to control soil erosion, and this co-benefit is well established. Erosion removes soil carbon from farm fields and relocates that carbon to other parts of the landscape; the amount of this transported carbon that is sequestered in sediments compared to the amount converted to CO<sub>2</sub> or CH<sub>4</sub> is difficult to



estimate (Doetterl et al., 2016). In Ch. 12: Soils, the role of soil erosion is discussed in greater detail and suggests that burial of eroded carbon constitutes a small sink. Comparing SOC sequestration rates from a system managed without tillage to a system with tillage results in negative, neutral, and positive rates of SOC sequestration: 1)  $27 \pm 19$  Mg SOC per hectare per year, ( $n = 49$ ; Liebig et al., 2005), 2)  $0.40 \pm 61$  Mg SOC per hectare per year ( $n = 44$ ; Johnson et al., 2005), or  $0.45 \pm 0.04$  Mg SOC per hectare per year ( $n = 147$ ; Franzluebbers 2010). Likewise, studies using eddy covariance techniques report divergent responses to tillage. For example, Bernacchi et al. (2005) demonstrated that no-tillage agriculture on clay-rich soil built SOC, whereas others (Baker and Griffis 2005; Chi et al., 2016; Verma et al., 2005) used gas exchange techniques to suggest conservation or no-tillage systems were near carbon neutral. In another review, Collins et al. (2012) found that carbon sequestration rates varied from no measurable increase (Staben et al., 1997) to 4 Mg C per hectare per year (Lee et al., 2007), varying with depth monitored, study duration, fertilizer formulation, and location. Several rationales have been postulated for this variability. If sampling depth is shallower than the tillage depth, the apparent change in SOC may be an artifact of sampling depth (Baker et al., 2007) or caused by residue redistribution (Staricka et al., 1991) and vertical stratification of soil carbon (Luo et al., 2010). Meta-analyses by Luo et al. (2010) and Ugarte et al. (2014) suggest that other factors contributing to variability in SOC sequestration include climatic and soil properties interacting with management factors (e.g., cropping frequency, crop rotation diversity, nitrogen, and drainage) along with impacts on rooting depth and above- and belowground biomass, as well as soil heterogeneity and the long time frames required to find a definitive increase or decrease in SOC. Collectively, the evidence indicates that adoption of no tillage may store more carbon, especially in the soil surface, compared to storage with conventional tillage. However, conclusively measuring short-term changes is difficult because of soil heterogeneity and slow rates of change (also discussed in Ch. 12:

Soils). In particular, increased  $N_2O$  or  $CH_4$  emissions have been shown to occur for as many as 10 years after no-till adoption (Six et al., 2004), though this effect is greater and more consistent in medium to poorly drained soils (Rochette 2008). Thus, quantifying GHG mitigation by management also must account for changes in  $N_2O$  and  $CH_4$ , which can occur coincidentally with changes in soil carbon storage (VandenBygaart 2016).

From a carbon emissions perspective, biofuels have received a great deal of attention because of their potential to produce a more carbon neutral liquid fuel relative to fossil fuels. Biofuels from annual crops currently supply about 5% of U.S. energy use, mostly from corn grain ethanol (~36% of the corn grain harvest) and soy biodiesel (~25% of the soybean harvest; USDA 2017b). Although the potential for reduced GHG emissions with biofuels is compelling, some life cycle assessment analyses suggest that corn grain ethanol has marginally lower (or even greater) GHG emissions compared with those from fossil fuels (e.g., Del Grosso et al., 2014; Fargione et al., 2008). However, more recent studies suggest that currently available technologies can achieve greater GHG reductions of 27% to 43% compared to gasoline when assessed on an energy equivalent basis (Canter et al., 2015; Flugge et al., 2017). Reasons for reduced net GHG intensity for grain- and oil-based biofuels include improved crop-management practices and diminished emissions from land-use change because most of the yield gap from diverting food and feed crops to biofuel feedstocks has been met by increasing per-unit area yields, taking into account the benefits of co-products (e.g., using dried distiller grains for livestock feed) and implementing more efficient feedstock conversion technologies (Flugge et al., 2017). Typically, cellulosic biomass conversion technologies are considered too expensive to compete with liquid fuels derived from other sources (Winchester and Reilly 2015), but innovations at all levels are advancing conversion technology. The impact of cellulosic biofuels on the carbon cycle (Fulton et al., 2015) will depend on ensuring that appropriate mitigation strategies are followed



during feedstock choice (perennial or annual) and cultivation (e.g., related to soil carbon stock changes [Blanco-Canqui 2013; Johnson et al., 2012, 2014; Qin et al., 2015]), transportation, and conversion to biofuels (U.S. DOE 2016).

### **Co-Benefits of Conservation Management**

Many common conservation practices improve soil aeration, aggregate stability, and nutrient reserves, while modulating temperature and water and increasing microbial activity and diversity. As a result, soil under some conservation-management regimes can be more resilient to climate variability and more productive (Lal 2015; Lehman et al., 2015). For example, adoption of practices that can conserve soil carbon (e.g., perennial crops, cover crops, and no tillage) may reverse the effects of tillage-intense systems associated with environmental and soil degradation (Mazzoncini et al., 2011). Plant material maintained on the soil surface improves soil physical properties (e.g., Johnson et al., 2016), nutrient availability, and microbial biomass and activity (Feng et al., 2003; Weyers et al., 2013). These improvements result in enhanced soil and water quality and soil productivity (Franzluebbers 2008). Cover crops improve soil health by increasing microbial diversity, biomass, and activity (Bronick and Lal 2005; Lehman et al., 2012, 2015; Schutter and Dick 2002); they also improve soil aggregation, water retention, and nutrient cycling (Blanco-Canqui et al., 2013; Drinkwater et al., 1998; Kladvivko et al., 2014; Liebig et al., 2005; Sainju et al., 2006). Thus, there are management practices that simultaneously benefit a number of soil health and carbon storage attributes.

## **5.5.2 Emissions Reduction**

### **Livestock**

Enteric fermentation and manure management represent 44% of the 2015 agricultural GHG emissions in the United States (U.S. EPA 2018) and 36% and 58% of the agricultural emissions in Canada and Mexico, respectively (FAOSTAT 2017). Of the total U.S. GHG emissions in 2015, however, emissions from enteric fermentation and manure management

made up only 3.8% (U.S. EPA 2018). Methane mitigation practices for livestock include practices related to reducing emissions from enteric fermentation (i.e., cattle) and manure management (i.e., cattle and swine) as discussed by Hristov et al. (2013b) and Herrero et al. (2016). Increasing forage digestibility and digestible forage intake generally will reduce CH<sub>4</sub> emissions from rumen fermentation (and stored manure) when scaled per unit of animal product. Enteric CH<sub>4</sub> emissions may be reduced when corn silage replaces grass silage in the diet. Legume silages also may have an advantage over grass silage because of their lower fiber content and the additional benefit of reducing or replacing inorganic nitrogen fertilizer use. Dietary lipids are effective in reducing enteric CH<sub>4</sub> emissions, but the applicability of this practice will depend on its cost and effects on feed intake, production, and milk composition in dairy cows. Inclusion of concentrate feeds in the diet of ruminants likely will decrease enteric CH<sub>4</sub> emissions per unit of animal product, particularly when the inclusion is above 40% of dry matter intake.

A number of feed additives, such as nitrates, also can effectively decrease enteric CH<sub>4</sub> emissions in ruminants. Because these additives can be toxic to the animals, proper adaptation is critical. However, nitrates may slightly increase N<sub>2</sub>O emissions, which decreases their overall mitigating effect by 10% to 15% (Petersen et al., 2015). Through their effect on feed efficiency, ionophores are likely to have a moderate CH<sub>4</sub>-mitigating effect in ruminants fed high-grain or grain-forage diets. Some direct-fed microbial products, such as live yeast or yeast culture, might have a moderate CH<sub>4</sub>-mitigating effect by increasing animal productivity and feed efficiency, but the effect is expected to be inconsistent. Vaccines against rumen methanogens may offer mitigation opportunities in the future, but the extent of CH<sub>4</sub> reduction appears small, and adaptation and persistence of the effect are unknown. A recently discovered enteric CH<sub>4</sub> inhibitor, 3-nitrooxypropanol, has shown promising results with both beef and dairy cattle. Under industry-relevant conditions, the inhibitor persistently decreased enteric CH<sub>4</sub> emissions by 30% in dairy cows, without negatively affecting animal



productivity (Hristov et al., 2015). Similar or even greater mitigation potential has been reported for beef cattle (Romero-Perez et al., 2015). If its effectiveness is proven in long-term studies, this mitigation practice could lead to a substantial reduction of enteric CH<sub>4</sub> emissions from the ruminant livestock sector.

Animal management also can have an impact on the intensity (i.e., emissions per unit of animal product) of CH<sub>4</sub> emissions from livestock systems. For example, increasing animal productivity through genetic selection for feed efficiency can be an effective strategy for reducing CH<sub>4</sub> emission intensity. Other management practices for significantly decreasing total GHG emissions in beef and other meat production systems include reducing age at slaughter of finished cattle and the number of days that animals consume feed in the feedlot. Improved animal health, reduced mortality and morbidity, and improved reproductive performance also can increase herd productivity and reduce GHG emission intensity in livestock production (Hristov et al., 2013a).

Several practices are known to reduce CH<sub>4</sub> emissions from manure but cannot be considered in isolation of other GHG sources and pollutants such as N<sub>2</sub>O and ammonia (NH<sub>3</sub>). Practices such as the use of solid manure storage and composting can reduce CH<sub>4</sub> emissions, but N<sub>2</sub>O and NH<sub>3</sub> emissions will increase, and the end result may not be a reduction in overall GHG emissions. Mitigation of carbon emissions also may have tradeoffs with other pollutants including other gaseous emissions, nutrient leaching to groundwater, and nutrient runoff to surface waters. For example, eliminating long-term manure storage can greatly reduce CH<sub>4</sub> emissions, but daily spreading of manure throughout the year can cause greater nutrient runoff. Mitigation strategies must be considered from a whole-farm perspective to ensure a net environmental benefit (Montes et al., 2013).

Potential CH<sub>4</sub> mitigation strategies include manure solids separation, aeration, acidification, biofiltration, composting, and anaerobic digestion (Montes et al., 2013). Removal of solids from liquid manure reduces available carbon for methanogenesis, and composting or storing the solids in a stack under

more aerobic conditions reduces total CH<sub>4</sub> emissions. For long-term manure storage, covers likely will become mandatory to reduce NH<sub>3</sub>, CH<sub>4</sub>, and N<sub>2</sub>O emissions. Semipermeable covers such as the natural crust on slurry manure or added floating materials such as straw, wood chips, expanded clay pellets, and some types of plastic can reduce CH<sub>4</sub> and NH<sub>3</sub> emissions from storage by 30% to 80%, but they also may increase N<sub>2</sub>O emissions. Greater reductions and perhaps near elimination of emissions can be achieved by sealing the cover and using a flare to convert the accumulated CH<sub>4</sub> to CO<sub>2</sub>. Anaerobic digesters also can be used to enhance CH<sub>4</sub> production, capturing the produced biogas and using it on the farm to heat water and generate electricity. Extracting the carbon from manure reduces storage emissions, and the reduction in purchased gas and electricity provides other off-farm environmental benefits. Composting solid manure in aerated windrows can greatly reduce CH<sub>4</sub> emissions, but this processing will increase NH<sub>3</sub> and N<sub>2</sub>O emissions (Montes et al., 2013).

Experimental processes of acidification and biofiltration show potential for reducing CH<sub>4</sub> emissions if practical and economical systems can be developed (Montes et al., 2013). Decreasing the pH of manure reduces NH<sub>3</sub> and CH<sub>4</sub> emissions, but the cost of the acid, safety in handling, and difficulty in maintaining the low pH all deter its use. Biofiltration can extract CH<sub>4</sub> from ventilation air in barns, but the large size and cost preclude adoption. Biofilters also may create N<sub>2</sub>O emissions, offsetting some of the carbon reduction benefits.

### Rice Production

Rice emits four to five times more CH<sub>4</sub> and N<sub>2</sub>O to the atmosphere (Linguist et al., 2012) and uses two to three times more water per kg than other cereals (Bouman et al., 2007; Tuong et al., 2005). Sustainably oriented production practices have been developed with the goal of mitigating the environmental impact of rice and improving the economic benefits through reductions in production costs. These practices include the irrigation management practice of alternate wetting and drying (AWD) or intermittent



flooding, whereby the soil surface is allowed to dry for several days to a week before rewetting in midseason. This practice can be repeated up to five times during the growing season without reducing harvest yield. The concurrent re-oxygenation of the soil layer keeps CH<sub>4</sub> emissions low, and studies have shown that water-saving irrigation methods such as AWD reduce net CH<sub>4</sub> emissions produced under water-saturated conditions (Linguist et al., 2015; Rogers et al., 2013). Even one 6-day, midseason drainage event, temporarily reducing anaerobic soil conditions, can reduce post-drainage CH<sub>4</sub> emissions by 64% with no evident effect on yield (Sigren et al., 1997). This practice also has the co-benefit of reducing grain arsenic concentrations because it changes the soil reduction-oxidation (redox) potential (Linguist et al., 2015). Other irrigation techniques that reduce the inundated soil period also will reduce the CH<sub>4</sub> emissions from rice paddies. These methods include the use of drill-seeding rather than water-seeding or transplanting rice (Pittelkow et al., 2014) and carry the additional benefit of reducing the pumping requirements of irrigation water; thus, they will reduce GHG production associated with the energy use of burning fossil fuels—whether through diesel or indirectly through electricity generation. The reduced pumping benefits are particularly true in rice production regions of the Midsouth that are distinct from those in California, where irrigation needs are met from gravity-fed reservoirs draining the Sierra Nevada mountains. However, for any CH<sub>4</sub>-reducing rice production regime, care must be taken to keep N<sub>2</sub>O emissions low. As indicated, rates of N<sub>2</sub>O emissions are particularly sensitive to inputs from nitrogen fertilization, fallow-season field conditions, and midseason or season-end drainage events (Pittelkow et al., 2013). In many cases, both CH<sub>4</sub> and N<sub>2</sub>O are released in any drainage event, with end-of-season drainage transferring 10% of seasonal CH<sub>4</sub> and 27% of seasonal N<sub>2</sub>O to the atmosphere as entrapped gases are released from the soil.

## 5.6 Global Context

Between 1960 and 2000, global crop net primary production (NPP) more than doubled, and global cropland area in 2011 was estimated to be 1.3 billion ha (Wolf et al., 2015). Global crop NPP in 2011 was

estimated at 5.25 Pg C, of which 2.05 Pg was harvested and respired offsite (Wolf et al., 2015). Global livestock feed intake was 2.42 Pg C, of which 52% was grazed and the rest was either harvested biomass or residue collected from croplands. Global human food intake was 0.57 Pg C in 2011 (Wolf et al., 2015). The global agricultural carbon budget indicates a general increase in NPP, harvested biomass, and movement of carbon among global regions. At the global scale, cereal crops declined and have been replaced primarily with corn, soybean, and oil crops. While total NPP and yield (i.e., biomass per area) have increased in nearly all global regions since 1960, the most pronounced increase has been in southern and eastern Asia where harvested biomass has tripled. Also, cropland NPP in the former Soviet Union significantly declined in 1991, with the level of production recovering around 2010 (Wolf et al., 2015).

Annual crop cultivation and crop burning often is considered carbon neutral (IPCC 2006; U.S. EPA 2018) because biomass is harvested and regrown annually. Although biomass itself is technically carbon neutral, this assumption does not necessarily account for changes in soil carbon that may be associated with production practices, which affect the carbon cycle and net emissions. The impact of non-CO<sub>2</sub> emissions is accounted for in the other categories. The increased global uptake of carbon by croplands influences the annual oscillation of global atmospheric carbon (Gray et al., 2014), as more carbon is taken up and released annually than would occur without extensive global cropland production. The cycling of cropland biomass into soils and the cultivation of soils influence how much of the carbon in crop biomass is respired back to the atmosphere versus remaining in the soil, ultimately determining if a cropping system is a net source or sink.

## 5.7 Synthesis, Knowledge Gaps, and Outlook

### 5.7.1 Inventory Uncertainties

As previously discussed, enteric and manure fermentation are the sources of livestock CH<sub>4</sub> emissions. These two sources are affected by different factors



and carry different levels of uncertainties. The U.S. EPA estimated 95% confidence interval lower and upper uncertainty bounds for agricultural GHG emissions at  $-11\%$  and  $+18\%$  ( $\text{CH}_4$  emissions from enteric fermentation) and  $-18\%$  and  $+20\%$  and  $-16\%$  and  $+24\%$  ( $\text{CH}_4$  and  $\text{N}_2\text{O}$  emissions from manure management, respectively; U.S. EPA 2018). Whereas emissions from enteric fermentation are relatively well studied and predictable, there is larger uncertainty regarding manure  $\text{CH}_4$  emissions and net effects of different intensities and types of grazing (see also Ch. 10: Grasslands, p. 399). Large datasets have established  $\text{CH}_4$  emissions from enteric fermentation at 16 to 19 g per kg dry matter intake for dairy cows (higher-producing cows have lower emissions per unit of feed intake) to 21 to 22 g per kg dry matter intake for beef cows on pasture (Hristov et al., 2013b). Levels of manure  $\text{CH}_4$  emissions, however, largely depend on the type of storage facility, duration of storage, and climate (Montes et al., 2013). Emissions from certain dairy manure systems (e.g., flush systems with settling ponds and anaerobic lagoons) can be higher than estimates used by current inventories. So-called top-down approaches have suggested that livestock  $\text{CH}_4$  emissions are considerably greater than EPA inventories. Miller et al. (2013) and Wecht et al. (2014) proposed that livestock  $\text{CH}_4$  emissions may be in the range of 12 to 17 Tg per year, which is roughly 30% and 85% greater than EPA's estimate for 2012 (U.S. EPA 2016). Thus, future research is needed to address these discrepancies and reconcile top-down and bottom-up estimates.

Large uncertainties in GHG emissions from agricultural systems also exist because of their high spatial and temporal variability, measurement methods, cropping systems, management practices, and variations of soil and climatic conditions among regions (Hristov et al., 2017b, 2018). Uncertainty in GHG measurements often exceeds 100% (Parkin and Venterea 2010). Finally, there is considerable uncertainty in soil carbon accumulation and emissions from soils under different conditions and management practices, all of which are complicated by uncertainties about the total amount of land area under different management practices (see Ch. 12: Soils for more information on soil carbon balance).

### 5.7.2 Modeling and Modeling Uncertainties

Whole-farm models representing all major farm components and processes provide useful tools for integrating emission sources to predict farm-scale GHG emissions (Del Prado et al., 2013). By predicting emission processes and their interactions, models can provide a better understanding of production system emissions and be used to explore how different management decisions could affect GHG emissions. This approach has been used to estimate the carbon footprint of common U.S. dairy production systems at around  $1 \pm 0.1$  kg  $\text{CO}_2\text{e}$  per kg fat- and protein-corrected milk produced, in which about half of these emissions come from enteric  $\text{CH}_4$  emissions (Rotz and Thoma 2017). With a similar approach, the carbon footprint of beef cattle production was found to be  $18.3 \pm 1.7$  kg  $\text{CO}_2\text{e}$  per kg carcass weight, with about 60% of emissions in the form of enteric and manure management  $\text{CH}_4$  (Rotz et al., 2015).

Uncertainty exists in any measurement or projection of GHG emissions. The uncertainty of farm-scale projections is related to the uncertainty in projecting emissions from individual sources (Chianese et al., 2009). The IPCC (2006) suggested a  $\pm 20\%$  uncertainty in predicting both enteric and manure management  $\text{CH}_4$  emissions. Through the use of process-based models representing common management strategies for the United States, the uncertainty for predicting enteric emissions may be reduced to  $\pm 10\%$ , but uncertainty for manure management likely will remain around  $\pm 20\%$  (Chianese et al., 2009). Considering these uncertainties along with those of other agricultural emission sources, total GHG emissions can be determined with an uncertainty of  $\pm 10\%$  to  $\pm 15\%$ . As process-level models improve, verified with accurate measurements, this uncertainty can be reduced. As with inventories, uncertainties also are great for modeling agricultural carbon fluxes related to soil processes. Improving the modeling of these processes and incorporating them into large-scale carbon flux models will help increase understanding and reduce uncertainties in carbon models for agricultural lands.



## SUPPORTING EVIDENCE

### KEY FINDING 1

Agricultural greenhouse gas (GHG) emissions in 2015 totaled 567 teragrams (Tg) of carbon dioxide equivalent (CO<sub>2</sub>e) in the United States and 60 Tg CO<sub>2</sub>e in Canada, not including land-use change; for Mexico, total agricultural GHG emissions were 80 Tg CO<sub>2</sub>e in 2014 (not including land-use change) (*high confidence*). The major agricultural non-CO<sub>2</sub> emission sources were nitrous oxide (N<sub>2</sub>O) from cropped and grazed soils and enteric methane (CH<sub>4</sub>) from livestock (*very high confidence, very likely*).

#### **Description of evidence base**

Bottom-up estimates of GHG emissions are from U.S. EPA (2018), ECCC (2017), and FAOSTAT (2017) data for the United States, Canada, and Mexico, respectively. These estimates include rice cultivation, field burning of agricultural residues, fertilization and liming, enteric fermentation, and manure management, but they do not include land-use change. The major components of agricultural non-CO<sub>2</sub> emissions have been consistent in numerous reports including those listed above for the emissions estimates part of this Key Finding.

#### **Major uncertainties**

Uncertainty exists in any measurement or projection of GHG emissions. Emissions from enteric fermentation are relatively well studied and predictable, but there is larger uncertainty regarding manure CH<sub>4</sub> and N<sub>2</sub>O emissions. Considerable uncertainty exists in soil carbon accumulation and quantities as well as in terms of emissions from soils under different conditions and management practices. There are large uncertainties in GHG emissions from agricultural cropping systems due to high spatial and temporal variability, measurement methods, cropping systems, management practices, and variations in soil and climatic conditions among regions.

#### **Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

There is very high certainty that N<sub>2</sub>O and CH<sub>4</sub> are the major agricultural non-CO<sub>2</sub> emission sources. There is high confidence in the numerical estimates.

#### **Summary sentence or paragraph that integrates the above information**

For Key Finding 1, enteric CH<sub>4</sub> emissions are predictable, but GHG emissions from manure applications or management and agricultural soil and cropping systems are less certain.

### KEY FINDING 2

Agricultural regional carbon budgets and net emissions are directly affected by human decision making. Trends in food production and agricultural management, and thus carbon budgets, can fluctuate significantly with changes in global markets, diets, consumer demand, regional policies, and incentives (*very high confidence*).

#### **Description of evidence base**

Key Finding 2 and the supporting text document the changes resulting from shifts in policy as summarized by Nelson et al. (2009).



### **Major uncertainties**

Major uncertainties related to this Key Finding are the extent and direction of direct and indirect changes in emissions. A change in agricultural management, prompted by many possible social, economic, and policy drivers, often affects both onsite emissions (e.g., soil carbon, N<sub>2</sub>O, and CH<sub>4</sub> emissions) and offsite emissions occurring upstream and downstream (e.g., in energy used for inputs to production and indirect land-use change; Nelson et al., 2009).

### **Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

The confidence that agricultural regional carbon budgets and net emissions are directly affected by human decision making is very high.

### **Summary sentence or paragraph that integrates the above information**

For Key Finding 2, human decisions and policy very likely will affect food production and agricultural management. Management choices strongly influence emissions and soil carbon stocks.

## **KEY FINDING 3**

Most cropland carbon stocks are in the soil, and cropland management practices can increase or decrease soil carbon stocks. Integration of practices that can increase soil carbon stocks include maintaining land cover with vegetation (especially deep-rooted perennials and cover crops), protecting the soil from erosion (using reduced or no tillage), and improving nutrient management. The magnitude and longevity of management-related carbon stock changes have strong environmental and regional differences, and they are subject to subsequent changes in management practices (*high confidence, likely*).

### **Description of evidence base**

Most of this carbon pool exists within soils, with less than 5% residing in cropland vegetation, a finding consistent with previous reports such as the *First State of the Carbon Cycle Report* (CCSP 2007) and USDA (2016). The U.S. Department of Agriculture's Natural Resources Conservation Service has established 15 standard soil health conservation practices, which have the potential to increase soil carbon and coincidentally reduce atmospheric CO<sub>2</sub> (Chambers et al., 2016). Evidence indicates that adoption of no tillage may increase carbon storage, especially in the soil surface, compared to conventional tillage (Chambers et al., 2016; Paustian et al., 2016; Sperow 2016), although soil heterogeneity and slow rates of change make the conclusive measurement of short-term changes difficult. It may not be appropriate to assume that adopting no tillage will sequester carbon over the long term or mitigate GHG emissions (e.g., Baker et al., 2007; Luo et al., 2010; Powlson et al., 2014; Ugarte et al., 2014). Practices that convert lands from perennial systems, such as converting retired lands or other lands to row crops, will release stored carbon back to the atmosphere (Gelfand et al., 2011; Huang et al., 2002). Conversely, management practices with the potential to release stored carbon are the inadequate return of crop residues (Blanco-Canqui and Lal 2009) and aggressive tillage (Conant et al., 2007). Conservation practices improve soil aeration, aggregate stability, and nutrient reserves, while modulating temperature and water and increasing microbial activity and diversity. As a result, soil is more resilient to climate variability and more productive (Lal 2015; Lehman et al., 2015).

**Major uncertainties**

Major uncertainties are related to individual practices such as no-tillage management, in particular the magnitude and longevity of changes to soil carbon stocks. Meta-analyses by Luo et al. (2010) and Ugarte et al. (2014) suggest that other factors contributing to variability in soil organic carbon sequestration include climatic and soil properties interacting with management factors (e.g., cropping frequency, crop rotation diversity, nitrogen, and drainage), along with impacts on rooting depth and above- and belowground biomass. Future shifts in management can reverse gains.

**Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

Confidence that conservation practices have the potential to increase soil carbon stocks is high.

**Estimated likelihood of impact or consequence, including short description of basis of estimate**

Implementation of conservation practices on croplands is likely to increase soil carbon stocks. Adopting conservation practices also provides co-benefits such as erosion control.

**Summary sentence or paragraph that integrates the above information**

For Key Finding 3, implementing conservation practices has strong undisputed co-benefits, including reducing erosion, and may increase soil carbon stocks over time, provided that the practices are continued. Cessation of conservation with reversion to degrading practices will result in a loss of carbon stocks and reduction of co-benefits.

**KEY FINDING 4**

North America's growing population can achieve benefits such as reduced GHG emissions, lowered net global warming potential, increased water and air quality, reduced CH<sub>4</sub> flux in flooded or relatively anoxic systems, and increased food availability by optimizing nitrogen fertilizer management to sustain crop yields and reduce nitrogen losses to air and water (*high confidence, likely*).

**Description of evidence base**

Agricultural soil management (i.e., synthetic nitrogen fertilizer) is a major source of GHG fluxes in North America (FAOSTAT 2017). Matching nitrogen fertilizer needs to crop needs reduces the risk of loss to air and water (Robertson and Grace 2004; Wang et al., 2011). Nitrogen fertilizer additions generally lead to increased CH<sub>4</sub> emissions and decreased CH<sub>4</sub> oxidation from soils, particularly under anoxic conditions or flooded soil systems such as rice (Liu and Greaver 2009).

**Major uncertainties**

Large uncertainties in GHG emissions from agricultural systems exist due to high spatial and temporal variability, measurement methods, cropping systems, management practices, and variations in soil and climatic conditions among regions (Parkin and Venterea 2010).

**Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

There is high confidence that matching crop needs to nitrogen fertilizer applications can reduce fertilizer-induced GHG emissions.



**Estimated likelihood of impact or consequence, including short description of basis of estimate**

Avoiding excessive nitrogen fertilizer applications likely will reduce GHG emissions and provide co-benefits such as air and water quality protections.

**Summary sentence or paragraph that integrates the above information**

For Key Finding 4, nitrogen fertilizer is needed to support grain production. In general, there is high confidence that improving nitrogen management to avoid excess applications can reduce GHG emissions and provide co-benefits. However, considerable uncertainty still exists regarding absolute GHG fluxes.

## KEY FINDING 5

Various strategies are available to mitigate livestock enteric and manure CH<sub>4</sub> emissions. Promising and readily applicable technologies can reduce enteric CH<sub>4</sub> emissions from ruminants by 20% to 30%. Other mitigation technologies can reduce manure CH<sub>4</sub> emissions by 30% to 50%, on average, and in some cases as much as 80%. Methane mitigation strategies have to be evaluated on a production-system scale to account for emission tradeoffs and co-benefits such as improved feed efficiency or productivity in livestock (*high confidence, likely*).

**Description of evidence base**

Non-CO<sub>2</sub> GHG mitigation strategies for livestock have been summarized in several comprehensive reviews (Montes et al., 2013; Hristov et al., 2013b; Herrero et al., 2016).

**Major uncertainties**

Uncertainty exists in any measurement or projection of GHG emissions. Uncertainties of GHG mitigation options are related to 1) uncertainties in projecting emissions, 2) uncertainties in projecting mitigation potential, and 3) uncertainties in the extent of the adoption of mitigation options. The uncertainty of farm-scale projections is related to the uncertainty in projecting emissions from individual sources (Chianese et al., 2009). The IPCC (2006) suggested a  $\pm 20\%$  uncertainty in projecting both enteric and manure management CH<sub>4</sub> emissions. Through the use of process-based models representing common management strategies for the United States, the uncertainty for projecting enteric emissions may be reduced to  $\pm 10\%$ , but uncertainty for manure management likely remains around  $\pm 20\%$  (Chianese et al., 2009). Considering these uncertainties along with those of other agricultural emission sources, total GHG emissions can be determined with an uncertainty of  $\pm 10\%$  to  $\pm 15\%$ . As process-level models improve, verified with accurate measurements, this uncertainty can be reduced.

**Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

There is high confidence that mitigation technologies can reduce livestock enteric and manure emissions. These technologies include practices related to reducing emissions from enteric fermentation (i.e., cattle) and manure management (i.e., cattle and swine) as discussed by Hristov et al. (2013b) and Herrero et al. (2016). Other potential CH<sub>4</sub> mitigation strategies include manure solids separation, aeration, acidification, biofiltration, composting, and anaerobic digestion (Montes et al., 2013).

**Summary sentence or paragraph that integrates the above information**

For Key Finding 5, effective enteric fermentation and manure emissions mitigation options are available or are expected to be available in the near future. Impact will depend on cost-effectiveness and adoption rate.

**KEY FINDING 6**

Projected climate change likely will increase CH<sub>4</sub> emissions from livestock manure management locations, but it will have a lesser impact on enteric CH<sub>4</sub> emissions (*high confidence*). Potential effects of climate change on agricultural soil carbon stocks are difficult to assess because they will vary according to the nature of the change, onsite ecosystem characteristics, production system, and management type (*high confidence*).

**Description of evidence base**

A recent analysis for the northeastern United States (Hristov et al., 2017a) estimated potential climate change effects on livestock GHG emissions.

**Major uncertainties**

Uncertainties include projecting climate change, its effect on animal feed intake (which determines enteric CH<sub>4</sub> emissions), animals' ability to adapt to climate change, and uncertainties regarding trends in animal productivity. The effect of increased temperature on manure GHG emissions is more predictable.

**Assessment of confidence based on evidence and agreement, including short description of nature of evidence and level of agreement**

There is high confidence that projected temperature increases are expected to decrease dry matter intake by dairy cows due to heat stress (Hristov et al., 2017a), while CH<sub>4</sub> emissions from manure decomposition are expected to increase (Rotz et al., 2016). Climate change effects on soil carbon sequestration balances and interactions with temperature are difficult to predict because temperature may regionally improve or degrade growing conditions, thereby shifting associated biomass inputs (Zhao et al., 2017; Tubiello et al., 2007). Likewise, increased atmospheric CO<sub>2</sub> will increase soil CO<sub>2</sub> respiration and mineralization as much as carbon inputs, resulting in little net change in soil carbon pools (Dieleman et al., 2012; Todd-Brown et al., 2014; van Groenigen et al., 2014).

**Summary sentence or paragraph that integrates the above information**

For Key Finding 6, projected climate changes likely will not significantly affect enteric CH<sub>4</sub> emissions from livestock, but increased temperature is expected to increase manure GHG emissions.



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